

BUCKINGHAMSHIRE COUNTY COUNCIL

MINUTES

Minutes of the meeting of the Buckinghamshire County Council convened and held on Thursday 20 September 2018 in Oculus, commencing at 9.30 am and concluding at 12.30 pm.

PRESENT

Ms N Glover in the Chair;

Mr M Appleyard, Mr W Bendyshe-Brown, Mrs P Birchley, Mr N Brown, Mr T Butcher, Mr D Carroll, Mr W Chapple OBE, Mr J Chilver, Mr C Clare, Mr A Collingwood, Mrs A Cranmer, Mrs I Darby, Mr D Dhillon, Mr C Ditta, Mr M Farrow, Mrs B Gibbs, Mr C Harriss, Lin Hazell, Mr N Hussain, Mr P Irwin, Mr R Khan, Mr S Lambert, Ms A Macpherson, Mrs W Mallen, Mr D Martin, Mr P Martin, Mr R Reed, Mr D Shakespeare OBE, Mr M Shaw, Mrs L Sullivan, Mr M Tett, Ms J Ward, Julia Wassell, Mr D Watson, Mr W Whyte, Ms A Wight, Mr G Williams and Ms K Wood

DIGNITARIES AND OTHERS PRESENT

Sir H Aubrey-Fletcher, Mrs M Aston, Mrs M Clayton, Mr P Lawrence, Mrs V Letheren, Mrs G Miscampbell OBE DL, Mr R Pushman and Ms R Farwell

APOLOGIES FOR ABSENCE

Apologies for absence were received from Mr R Bagge, Ms J Blake, Mr S Bowles, Mrs L Clarke OBE, Mr C Etholen, Mr D Hayday, Mr A Hussain, Mr M Hussain, Mr B Roberts, Mrs J Teesdale and Mr K Ross MBE DL

1 MINUTES

The Chairman paid tribute to former County Councillors Mr T Fowler and Mr H Wilson who recently passed away. Mr Fowler had also served as an honorary Alderman of the County Council.

RESOLVED: The minutes of the meeting held on 26 July 2018 were AGREED as an accurate record and signed by the Chairman.

2 PETITIONS

Mrs J Ward presented a petition on behalf of Bierton and Broughton Parish Council to Ms Rachael Shimmin, Chief Executive regarding diversion of traffic from Richmond Road to Broughton Lane.

3 COMMUNICATIONS

Apologies were received from Mr Bagge, Mrs Blake, Mr Bowles, Mrs Clarke, Mr Etholen, Mr A Hussain, Mr M Hussain, Mr Roberts, Mrs Teesdale and Mr K Ross.

Written Questions: The Chairman advised Members that responses to written questions had been published online.

Chairman's Report: The Chairman reported on events since the last Council meeting, highlighting in particular:

- The Buckinghamshire Army Cadet Force event on 2 August 2018.
- The opening of the new railway line between Princes Risborough and Chinnor.
- The successful Looked After Children event hosted in High Wycombe.

4 DECLARATIONS OF INTEREST

There were none.

5 WORLD WAR I COMMEMORATIONS

Mr B Bendyshe-Brown highlighted the plans for Remembrance Sunday 11th November 2018 to commemorate the 100th anniversary of the ending of World War 1.

Mr Bendyshe-Brown thanked the Special Armed Forces, Mr J Bradshaw, Civic & Lieutenancy Officer, County and District Councils and the Royal British Legion.

Mr Bendyshe-Brown ran through the plans of the day and informed Members that wreaths could be obtained through Mr Bradshaw and asked them to share information with Parish Councils.

RESOLVED: Council NOTED the update report.

6 REPORT OF BUCKINGHAMSHIRE FIRE AND RESCUE SERVICE

Mr R Reed, Chairman of the Buckinghamshire and Milton Keynes Fire Authority introduced the item and Mr N Boustred, Area Commander.

Mr Reed highlighted that he was privileged to be Chairman of the BMK Fire Authority which he stated was the highest performing at the lowest cost. He formally thanked the committed and engaged BCC Members of the BMK Fire Authority

Mr Boustred presented the annual report to Members, appended to the minutes, and highlighted the following:

- Financial position
- Reductions in station assets
- Operational resourcing
- Increase in demand due to summer weather
- Workforce reform
- Apprenticeships
- Approach to prevention
- Response to Grenfell

- Investments
- Issues for the future

Members raised and discussed the following points:

- Cross border working was raised and if that left Buckinghamshire residents vulnerable in the case of an emergency. Mr Boustred confirmed that support worked both ways and major incidents were often supported by other counties. He also stated that Thames Valley Fire Control went across three counties so it would be common for other authorities to attend as they might be on scene quicker.
- The work the Fire Authority had done regarding home visits and the potential to notice other prevention issues that may require other services being notified i.e. hoarding. Following a question from a Member, Mr Boustred confirmed that referrals were welcomed from County Councillors
- The short term learnings from Grenfell were also discussed including tighter communication controls.
- The rise in fire service attendance at road traffic accidents, even those these had reduced in number. Mr Boustred confirmed it was a multiagency approach yet their mobilisations were higher.

The Chairman thanked Mr Boustred for his presentation and the work of the Buckinghamshire and Milton Keynes Fire Authority.

RESOLVED: Council NOTED the Buckinghamshire and Milton Keynes Fire Authority Annual Report.

7 YOUTH JUSTICE STRATEGIC PLAN

Mr W Whyte, Cabinet Member for Children's Services introduced the Youth Justice Strategic Plan. Mr Whyte highlighted the following points:

- It was a multiagency partnership based on legislation that the County Council were responsible to deliver.
- The table on page 48 set out the method of funding which was collaborative across a number of organisations with the foreword written by Superintendent Tim Metcalfe.
- The Plan would be measured on 3 outcome indicators; reduction in first time entry, reduction in the use of custody and reduction in reoffending.
- They would be working with schools highlighting some of the issues and impacts.
- The Plan had been co-signed by all partners involved.

Recommendation:

Council were asked to APPROVE the 2018-19 Youth Justice Strategic Plan.

Members raised and discussed the following points:

- The position of the partnership to respond to any unplanned demands impacting on the budget. Mr Whyte stated that there was a fixed budget of £1.5m in 2018/19 to work within. Closer links with Children's Services would be made to help elevate and mitigate any risk.
- The high percentage of reoffending was raised. Mr Whyte confirmed that this was in part attributed to five young people receiving custodial sentences for a very serious group robbery offence. He also mentioned that Children's Services

- were also supportive of the Domestic Abuse Strategy.
- It was also raised that feedback from service users had been discontinued and if that was regrettable. Mr Whyte stated that he would review this and report back to Julia Wassell.

ACTION: Mr Whyte

RESOLVED: Council APPROVED the 2018-19 Youth Justice Strategic Plan.

8 CABINET MEMBERS' REPORTS

Leader

Mr M Tett highlighted the following updates:

- There had been an announcement by Highways England for their preferred route for the Oxford to Cambridge Expressway. The corridor would be "broadly aligned" with the proposed East-West rail route from Abingdon to south Milton Keynes via Winslow and Mr Tett stated that there was a strong opinion that Central Government had chosen the wrong route.
- Buckinghamshire County Council, like many other council were facing financial pressure. The figures for the 2nd quarter were still to be published and reviewed by Cabinet. Officers would be tasked with looking at what mitigations could be put in place.

In response to Member questions, the Leader highlighted the following:

- Mr Tett confirmed lobbying efforts regarding the decision for the Oxford to Cambridge Expressway and stated that he had been in contact with the Minister for Roads and was meeting with Highways England. Mr Tett said that their main focus was now to work collaboratively to get the best mitigation possible for Buckinghamshire.
- Mr Tett highlighted the difficulty in predicting demand into Children's Services and therefore ensuring sufficient budget each year.
- Mr Tett stated that there was still an ambition to achieve 100% Broadband coverage for Buckinghamshire and that a significant amount of budget had been put in place to support that. He also confirmed that he had been writing to the Central Government reminding them the undertaking that was given to the HS2 Committee to lay cables and this was something that they were not doing.
- Buckinghamshire County Council continued to support the LGA with Brexit preparations.

Cabinet Member for Transportation

Mr M Shaw highlighted the following updates:

- The Greenway cycling and walking route from Berryfields to Waddesdon had been opened.
- Issues with bollards in Mr Lambert's area had been resolved and would be in full working order from the first week of October.

In response to Member questions, the Cabinet Member highlighted the following:

- It was highlighted that recent closures of the A404 had resulted in illegal vehicles crossing Marlow Bridge. Mr Shaw confirmed that any subsequent closers would have TfB officials monitoring the bridge and any monies for damages would be reclaimed from Highways England.

- Larger bollards were now protecting Marlow Bridge but further signage was needed and Mr Shaw confirmed that a request for money from the Capital programme had been submitted.
- Mr Shaw confirmed that works for structural footways scheme for Herrons Place would be carried out as part of the rolling programme.
- Following a question from a Member regarding the County Council taking over the running of wardens and the impact this had on local businesses loading and unloading, Mr Shaw confirmed that the County Council want to support local business but also need to ensure roads aren't blocked.
- Outstanding street lighting reported but still to be fixed would be looked into.
- Mr Shaw apologised for some delays in scheduled road resurfacing and that these would be carried out in Spring 2019.
- Work had started last month on the footpath programme and this would continue into Spring 2019.
- Following the hot summer, it was confirmed that no additional works would be added into the programme this and would need to be reviewed as part of next year's programme.

Cabinet Member for Community Engagement and Public Health

No further questions were raised.

Cabinet Member for Children's Services

Mr Whyte highlighted the following updates:

- Promoted upcoming recruitment of Foster Carers and Adopter's events in Aston Clinton and Wycombe.
- The Early Help review would go to public consultation shortly with a Member Briefing taking place after the Council meeting.

In response to Member questions, the Cabinet Member highlighted the following:

- Following questions from Members regarding the insufficient funding for Children's Services, Mr Whyte highlighted that with work on the improvement plan over the summer, the team were making progress in providing a better service. This had come at a cost with additional budgets spent on those children that most needed it. Mr Whyte stated that there was an unpredictable demand on services. Mr Whyte also directed Members to the webcast of the recent Children's Select Committee meeting who had discussed Children's Services budgets.
- Changes in the senior management team had been recognised by Ofsted.

Cabinet Member for Education and Skills

In response to Member questions, the Cabinet Member highlighted the following:

- It was highlighted that the response to the written question regarding school placements in relation to distances was not satisfactory and it was agreed that this would be picked up outside of the meeting.
- Mr Appleyard highlighted that the key success outcomes of the Education and Skills Strategy was that every child would leave school with the best possible outcomes, not just academically but personally.

Cabinet Member for Planning and Environment

Mr Chapple highlighted the following updates:

- Two successful flood fairs that had taken place in Chesham and Marlow.

In response to Member questions, the Cabinet Member highlighted the following:

- Concerns of residents were recognised in relation to the Household Recycling Centre consultation and the impact this would have on further journeys having to be made. Mr Chapple highlighted that the consultation would be running for 8 weeks which included the preferred options in order to save £1.2m over the next financial year. The services needed to be future proof and fit for purpose.

Cabinet Member for Health and Wellbeing

In response to Member questions, the Cabinet Member highlighted the following:

- Lin Hazell would contact Julia Wassell outside the meeting to confirm how the Market Position Statement is calculated in terms of supporting looked after children and housing provision when they are older.
- Mr Whyte highlighted that through Social Workers and Personal Advisors they can predict how someone would transition from Children's to Adults.
- Mr Whyte also highlighted the recent Cabinet Member Decision to go out to tender for Additional Supported Living Accommodation.

Cabinet Member for Resources

Mr Chilver highlighted the following updates:

- Members were encouraged to take part in the consultation event for improvements to the Buckinghamshire County Council website which was part of Customer Services Week 1 – 5 October 2018.

In response to Member questions, the Cabinet Member highlighted the following:

- It was confirmed that current staff at Eastern Street were being relocated and all options for the office would be looked into.

RESOLVED: Council NOTED the Cabinet Member reports.

9 NOTICES OF MOTION

The Chairman advised that a Motion to Council: Sustainability of Adult Social Care had been received from Mr Tett.

Mr Tett proposed the motion and made the following main points:

- The strain on Adult Social Care (ASC) not only affected the County Council but also families.
- It would normally be associated with the elderly but ASC can affect anyone of adult age and was the responsibility of the County Council to deliver.
- ASC was the biggest area of tax payers money spent, a total of £170m and with an increasing pressure it was impacting budgets for all local authorities
- Central Government lobbying had been carried out with various responses from governments, with every Political Party playing politics.
- The release of the Government Green Paper has been repeatedly delayed and

Mr Tett stated that the debate to follow was not to find a solution but to highlight the importance and criticality of the Green Paper being published.

- Credit was given to the Local Government Association (LGA) and the County Council Network (CCN) for excellent lobbying on the ASC topic and the LGA's own Green Paper that had been published.

Council received a presentation from Mrs S Pickup, Deputy Chief Executive of the Local Government Association (LGA). Appended to the minutes.

The Leader of the Opposition, Mr Lambert, highlighted the following points:

- Mr Lambert supported the Motion
- The crisis in ASC was well known and he welcomed it being highlighted at County Council
- The cost to Buckinghamshire County Council was higher than in other counties due to demographics
- Working together to put pressure on the Health and Adult Social Care Minister was really important
- The importance of communicating with all ethnic groups

The Chairman invited Members to debate the motion and the following main points were made:

- There had been £25bn funding for the NHS while a gap of £7.8bn remained in ASC
- Fastest growing sector in the UK was older people, with the Over 80s having increased by 44% over the last decade.
- Care homes creeping to trade was having an impact and this was exacerbated in Buckinghamshire due to the high cost of living
- The importance of supporting residents in order for them to stay in their own homes for longer
- Providers were under strain which could endanger and put at risk the quality of care provided.
- The need for the Green Paper to set out how specifically how carers would be supported.
- Council Tax was a poor base as this varied across the County and Buckinghamshire were penalised by the fair funding distribution.
- First Tier authorities could not be the long term funding solution and that non statutory services would have to be stopped if it were to carry on with the current trajectory.
- The need to raise public awareness regarding funding for ASC, for example that it is not funded by the NHS.
- The importance of Communities and the part they play in supporting those within their local community along with the voluntary sector.
- The need to be innovative within the Council's existing resources.

Lin Hazel seconded the Motion and highlighted the following:

- There was cross party support for the Motion
- The LGA had done lots of work in publishing their Green Paper and the next steps along with the LGA would be to go back to Central Government for a direction of travel.
- Delay in the publication of the Central Government Green Paper was costing

money and local authorities were required to set their budgets.

Mr Tett thanked Mrs Pickup for her excellent presentation and that comments from Members would be noted and a letter drafted to submit to Central Government. Mr Tett commended the Motion to Council.

The Chairman put forward the following Motion to Council:

The Council resolves to request that the Cabinet Member writes to Government setting out the views of this Council and urging Government as a matter of priority to:

- **Publish the Green Paper on Adult Social Care**
- **Include a range of credible options for improving the resourcing of the sector, and**
- **Acknowledging the unique and invaluable position of local government in delivering social care in partnership with the NHS”**

RESOLVED: The proposed Motion voted upon by a show of hands. This was carried unanimously.

10 MEMBER DEVELOPMENT EVENTS - INFORMATION ONLY

RESOLVED: Council NOTED the update report.

11 CABINET MEMBER DECISIONS TAKEN - INFORMATION ONLY

RESOLVED: Council NOTED the update report.

12 DATE OF NEXT MEETING

22 November 2018

CHAIRMAN



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Presentation to Buckinghamshire County Council



Financial position

- The Authority has set a balanced budget for 2018-19, but it is highly likely that nationally agreed pay increases will be higher than those budgeted for in our MTFP and Efficiency Plan
- In order to set a balanced budget for 2019-20 it is currently planned that the Authority will need to make use of reserves
- There is a large degree of uncertainty regarding the level of funding after 2019-20 (the last year of the guaranteed four-year settlement)
- We are currently limited to an increase in council tax of no more than 3% for 2019-20
- We continue to lobby for additional precept flexibility for fire and rescue authorities, similar to those enjoyed by Police (who were allowed up to £12 in 2018-19 and 2019-20)



Financial performance

- Lowest council tax level for any Combined Fire Authority in the country, currently £62.70 per year
- Council tax per year in 2010 - £59.13
- There has been an average increase in council tax of 45 pence per year since 2010
- Buckinghamshire is 18% lower than the national average for CFA's
- Average council tax for CFA is £75.40 per year



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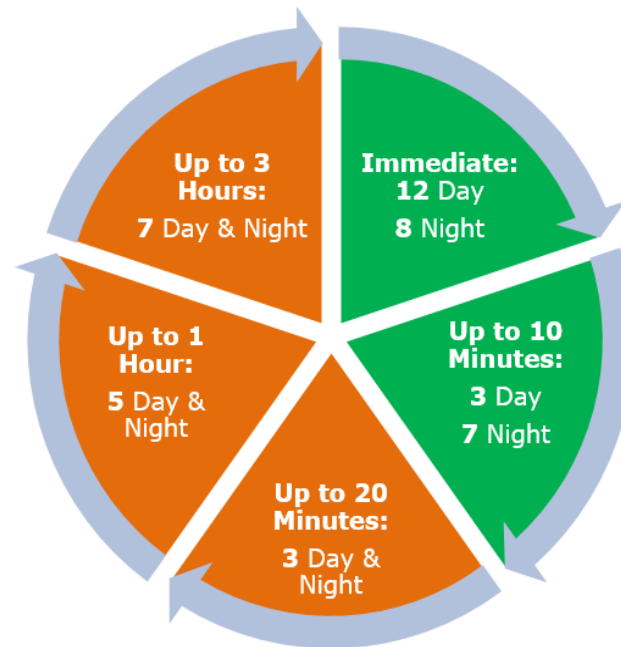
How have we changed?

- Reduction in staff, we have reduced our wholetime establishment from 348 in 2010 to 263 (24%)
- On-Call establishment 207 to 190
- Introduction of a bank system and different way of working
- Different employment propositions to attract and retain a flexible, diverse workforce
- Introduction of new skills including medical response



Operational Resourcing

Response Model



Key:

Green: Response Model for Business as Usual Demand

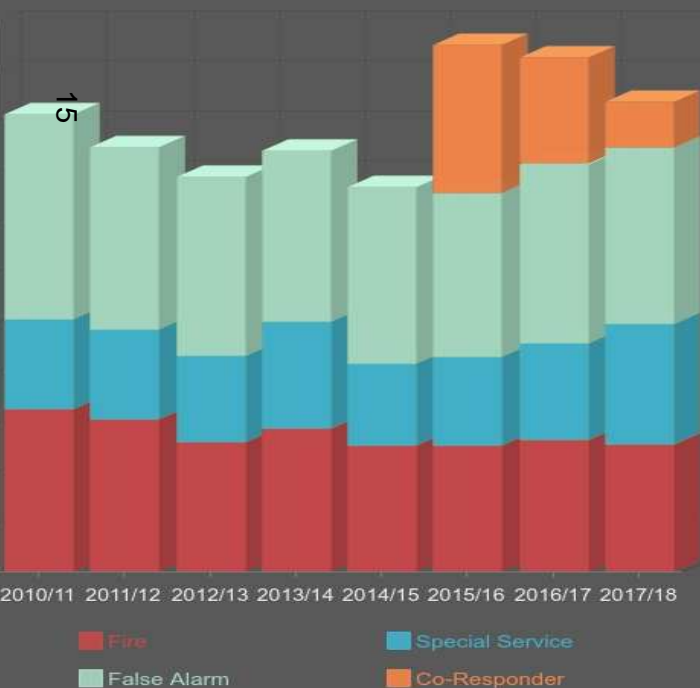
Amber: Response Model for Resilience



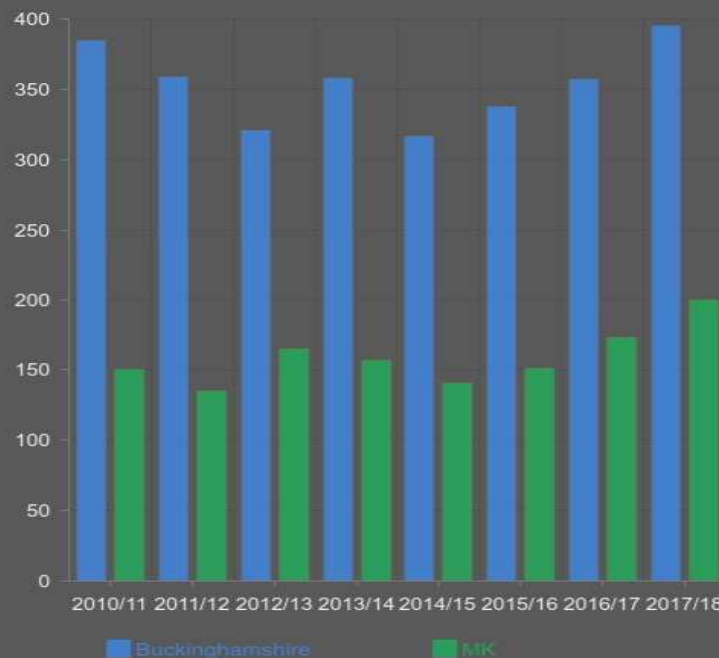
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Buckinghamshire statistics 17/18

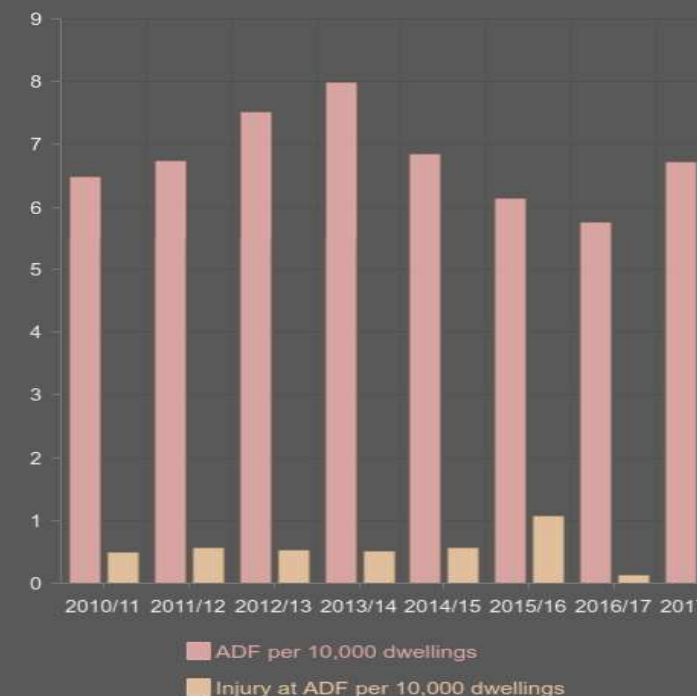
Incidents attended in Buckinghamshire



RTC Attended



Accidental Dwelling Fires (ADF)





BFRS statistics 17/18



3171 Home Fire Risk Checks

This includes targeted addresses - quality vs quantity.



364 Business Safety Inspections

66% of these resulted in unsatisfactory outcomes - we are targeting the correct businesses.

16



30 Incidents attended by BFRS USAR (Urban Search And Rescue)

Providing a national resource.



13,994 Hydrants maintained

This is an increase of 1400 since 2010.
Hydrants are commissioned before new housing estates are populated.



674 Co-Responder incidents attended

Collaborating with SCAS to reduce response times to patients with critical symptoms.



385+ Schools contacted

260 within Buckinghamshire.
Multiple methods of safety education offered.



1671 Quality of Service letters sent

post incident feedback obtained to better understand community satisfaction.



128 Effecting entry incidents

New scheme supporting SCAS.



Workforce Reform

- Effective, informed workforce planning
- Blended approach to resourcing
- Balance skills, improve age profile and diversity
- Successful, embedded apprenticeship programme
- Development of Operational Resourcing Programme
- Integrated HR & Payroll System – process optimisation
- Thames Valley Workforce Reform Group



Apprenticeships - Why?

- Demand and risk driven workforce requirements
- Refreshing the workforce
- Improving diversity
- Culture change
- Raising standards and upskilling – changing roles
- External drivers



Apprenticeships - BFRS Journey

- Apprenticeships – core operational recruitment model /service wide
- 2016 – ATA appointed
- From 2016 annual intake fire fighter and support services apprentices
- 2018 Management apprenticeship – existing staff
- 2018 Pledge to Apprenticeships Diversity Champions – 10 % workforce
- On Call/ part time – resolve barriers
- Thames Valley and National collaboration



Our Approach to Prevention

- Targeted community visits
- Youth engagement structure
- Wider community support
- Use of BFRS Premises
- All leading to a different public perception of the fire service, helping BFRS to be more diverse and inclusive



Response to Grenfell

- Joint inspections of high-rise premises by operational crews and inspecting officers
- Re-assurance messages to the public
- Supported other agencies and partners in reviewing fire safety arrangements
- Working with national groups to influence the outcomes of the reviews and changes to regulation and statute
- Using information gained to improve our service delivery



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Investment – Emergency Vehicles

£4.3m in 17 new pumps/water tenders/driver training vehicles up to 2021 as part of TV collaborative project

Recently delivered:

- 3 Four wheel drive fire appliances
- 1 Seven Tonne four wheel drive appliance
- 8 Standard Fire Appliances
- 2 Driver Training Appliances





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Investment – Personal Protective Equipment

- £1.9m invested in an eight year PPE contract
- Authority actively engaged in a national collaborative PPE procurement project for a complete firefighter PPE ensemble solution
- The new fully managed service commences September 2018





Investment - Property

- £500k spend every year on infrastructure improvements
- New £14m Blue Light Hub to be developed in Milton Keynes – opening due early 2020
- Major aerials contracts recently agreed – worth £180k p.a.
- Collaborative opportunities in hand at Princes Risborough and Newport Pagnell
- TVP already co-located at Broughton



What have we not done?

- Closed one fire station
- Removed one fire engine
- Made one Firefighter redundant



Issues for the future

- Retention issues regarding on-call staff
- Further burdens following the Grenfell Tower Review and Enquiry
- Increased housing leading to increased community safety activity
- Financial challenges in light of potential national pay award



Council Tax

- Lowest council tax for any combined fire authority at £62.70 per year
- Average council tax for parish councils is £64.05
- Capping council tax by percentage terms disadvantages the most efficient
- Currently lobbying government to relax the council tax referendum limits
- Looking to raise council tax by £10, possibly spread over 2/3 year period



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@SearchDogHuw

The lives we want to lead

The future of adult social care



Why an LGA "Green Paper" on adult social care?

- NHS funding promise of £20 billion but no equivalent promise for social care
- Delay to Government's own social care green paper
- Aims: progress the public debate on key issues; build cross party consensus; inform Govt Green Paper, NHS Plan, Budget, Spending Review



The value of adult social care

- Adult social care is crucial to help people live the lives they want to lead
- Broad range of services from providing help with everyday tasks to supporting those who have recently been discharged from hospital: in own homes, community settings like day centres, or in care homes
- Supports older people and working age adults who have physical and learning disabilities, mental health conditions or are generally frail and unpaid carers
- Can help unpaid carers and those with mental health problems to stay in employment
- Huge scale: about 1.5 million people work in social care
- An estimated one in five people have direct contact with the social care system
- The Care Act 2014 introduced positive reforms



... as well as importance to the NHS

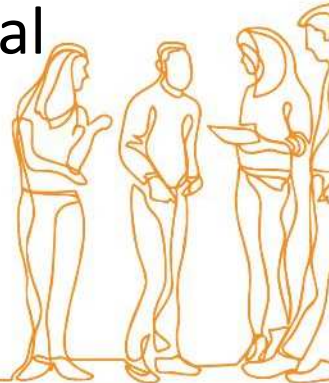
- Councils recognise that social care and NHS are inextricably linked
- But integration initiatives have been a source of frustration: effective joint working requires real partnership
- CQC "whole system reviews" were helpful
- Consultation questions on how to improve the relationship between the NHS and social care, and the role of Health and Wellbeing Boards
- Proposals for NHS plan to include real investment in prevention, primary and community care, district nursing and greater personalisation

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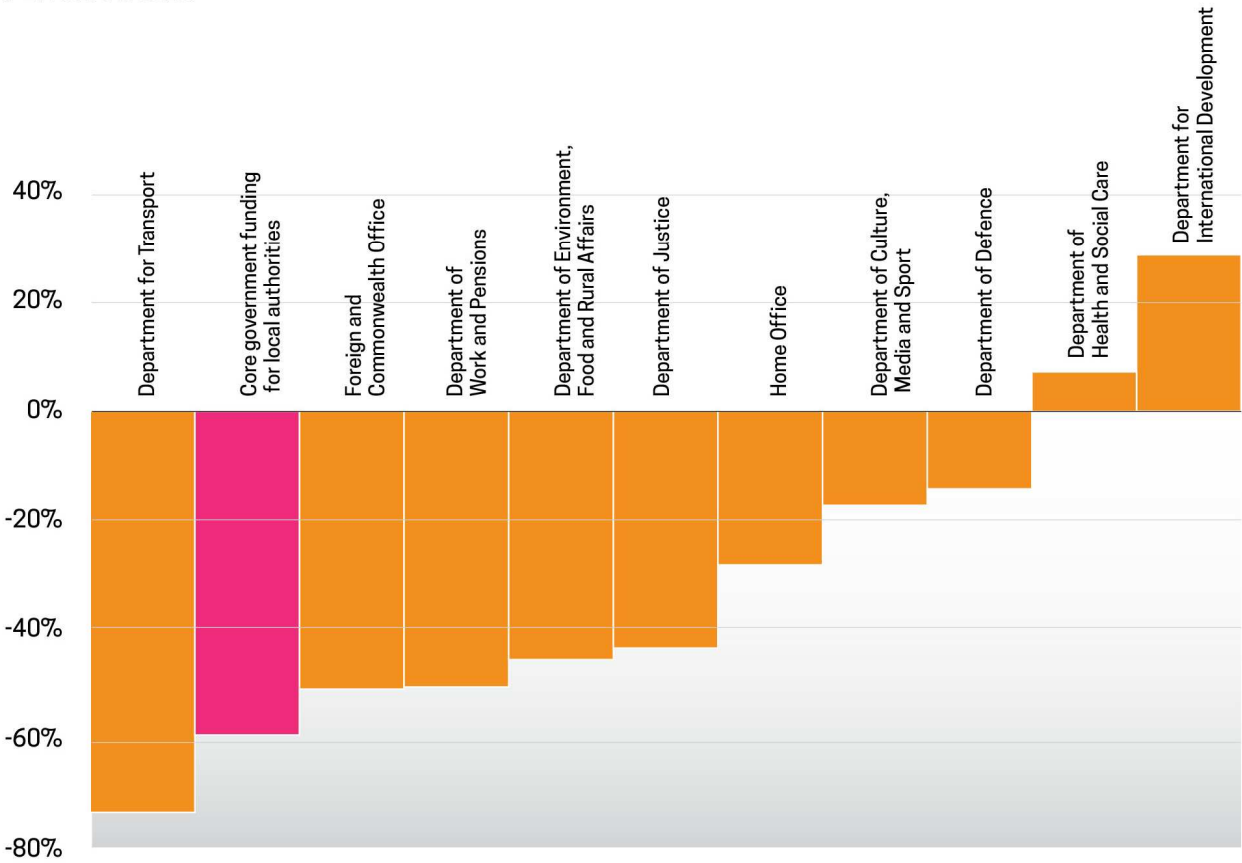
Recognising wider role of councils

- Councils deliver more than 800 services that can support wider health and wellbeing: including public health, housing, leisure, planning, licensing, transport, children's services
- Over 3,000 statutory duties
- But have prioritised adult social care above other services
- Have performed well on key priorities despite funding cuts: eg social care DTOC down by 40% compared to 14% for NHS since June 2017
- Innovation abounds: many examples
- 71 per cent of the public would most trust councils to make local decisions about services in a local area
- More to do to consistently drive efficiency and improvement



Funding for adult social care: context

REAL TERMS CHANGE TO REVENUE FUNDING 2010-20 PERCENTAGES



The case for change

- Councils have had to manage pressures/savings of £6 billion within adult social care services to try and balance the books since 2010
- Despite councils innovating and prioritising social care, problems of quality and provider failure, unmet and undermet need are increasing
- Social care faces the same demographic pressure as the NHS: by 2025, councils will need an extra £3.56 billion to maintain adult social care services as they are now
- Council tax is a poor tax base for this service
- Two thirds of people in England believe the NHS provides social care, and nearly 50 per cent believe that social care is free



Funding for adult social care: unfairness and complexity



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Jo



John



Judy



We pay Income Tax, National Insurance, VAT and Council Tax.

We own our own homes and have similar levels of income and savings.



Jo



Jo is discharged from hospital after a stroke.

Jo needs help to meet her care needs so that she can stay independent and safe at home. The council helps her decide what services will help.

Jo completes a financial assessment. Because she is receiving care at home, the value of her home is not included in the assessment.

Jo's level of income and savings mean that she has to make a contribution to the cost of her care.



Jo



John



John develops dementia.

John, his daughter and his council discuss John's needs and agree they are best met in a residential care home.

John completes a financial assessment. The value of his home is included in the assessment.

John's level of income and savings are the same as Jo, but the inclusion of the value of his home means that John has to pay the full cost of his care himself.

If John does not want to sell his house now he can defer the payment.



Judy



Judy develops cancer.

Judy's treatment is provided free by the NHS.

Her savings, income and value of her home are not affected.

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Judy



Changing the system for the better

Funding existing requirements

PAY CARE PROVIDERS A
FAIR PRICE

MAKE SURE THERE IS
ENOUGH MONEY TO
MEET RISING DEMAND
AND COVER THE COST
OF INFLATION

PROVIDE CARE FOR
EVERYONE THAT
NEEDS IT

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Reforms to extend entitlements

FREE PERSONAL CARE

'CAP AND FLOOR'



How should we pay for these changes?

MEANS-TESTING
UNIVERSAL BENEFITS

SOCIAL CARE
PREMIUM

1 PER CENT ON
INCOME TAX

1 PER CENT ON
NATIONAL INSURANCE

1 PER CENT ON
COUNCIL TAX

CHARGING FOR
ACCOMMODATION
COSTS



Questions/ discussion

